

OE (31-2202-03-796-14)	0	0	0	0	2.06	2.06
OE (32-2202-03-789-11)	0	0	0	0	5.67	5.67
Training	0	0	0	0	0	0
OC(19-2235-60-104-01)	0	0	0.30	0.30	0	0
OC(32-2202-03-789-14)	0	0	0	0	1.81	1.81
OC (32-2202-03-789-11)	0	0	0	0	5.04	5.04
Maintenance	0	0	1.57	1.57	0	0
TTA	0.09	0.09	0	0	0	0
Publication	0	0	0	0	0	0
Material & Supply(08-2202-03-103-12)	0	0	0	0	21.05	21.05
Material & Supply(31-2202-03-796-14)	0	0	0	0	2.89	2.89
Material & Supply(32-2202-03-789-11)	0	0	0	0	8.09	8.09
Minor work(08-2202-03-103-12)	0	0	0	0	16.44	16.44
Minor work(31-2202-03-796-14)	0	0	0	0	2.25	2.25
Minor work(32-2202-03-789-11)	0	0	0	0	6.31	6.31
Professional and special Service	0	0	0	0	0	0
MV Purchase	0	0	0	0	0	0
Compensations						
Medical Reimbursement (2235)	14.72	14.72	6.98	6.98	18.76	18.76
Maintenance Office (2059)	0	0	0	0	0	0
Maintenance	0	0	0	0	0	0

(Audit File)

**Inspection Report of on the Accounts of the Office of Principal,
Vallabh Government College, Mandi, District Mandi, Himachal
Pradesh for the year 2023-24 (period from April 2020 to December
2023)**

Part-1 (Introduction)

(A) Brief Description

The main objective of the Higher Education Department is to provide access to quality secondary and higher education to the habitants of Himachal Pradesh. The Senior Secondary and High Schools and Colleges are the implementing units of all the programs, policies and schemes being run in the domain of higher education in the state. The Vallabh Government College, Mandi, District Mandi, HP was established in 1948 as the first-degree college of erstwhile Himachal Pradesh.

(B) Budget and Expenditure

Details of budget and expenditure for the years 2020-21 & 2022-23 (in Rs. lakh)

Year	Budget allotment (Rs. in lakh)	Expenditure incurred (Rs. in lakh)	Excess/less (Rs. in lakh)
2020-21	1019.69	1019.69	0.00
2021-22	1216.14	1216.14	0.00
2022-23	1491.02	1530.66	-39.64

**Figures provided by Auditee.*

SOE wise Expenditure incurred from 2020-21 to 2022-23:

SOE	2020-21		2021-22		2022-23	
	Budget	Exp.	Budget	Exp.	Budget	Exp.
Salary	991.83	991.83	1200.00	1200.00	1376.38	1416.45
Wages	1.40	1.40	2.00	2.00	4.24	4.24
Medical Reimbursement	1.81	1.81	1.24	1.23	3.82	3.80
TA	0.04	0.04	0.12	0.12	0.08	0.07
RRT	5.40	5.40	0.69	0.69	0	0
MV	0	0	0	0	0	0
OE (08-2202- 03-103- 01)	1.10	1.10	3.24	3.24	1.00	0.60
OE (08-2202- 03-103-12)	0	0	0	0	15.13	15.13

Note: - Audit has been conducted in accordance with the applicable Auditing Standards of CAG.

PART-II
(Audit Findings)
PART-II-(A)
(Significant Audit Findings)
Nil

PART-II-(B)
(Other incidental Audit Findings)

Reference Number: OBS-1171455

Para 1: Non completion of work resulted in an increase in cost of construction work Rs. 1443.85 lakh and unfruitful expenditure of Rs. 2890.62 lakh

Rule 86 of HPFR prescribes that a department may execute works either at its own level or through Himachal Pradesh Public Works Department or any other Department and agency within prescribed limits. Subject to the observance of the provisions of rule 87 of these rules, the initiation, authorization and execution of works shall be regulated by detailed rules and regulations of the concerned Department or in any other manner as may be prescribed.

During test check of records of Vallabh Govt. College, Mandi it was noticed that the Joint Secretary (Hr. Education) to Govt. of H.P. had given Administrative Approval of Rs. 270976000/- for C/o Admin cum Academic Block at Govt. College Mandi vide letter No. EDN-A-Ka (2) 1/2020 dated 28th Oct. 2020. Further scrutiny of records revealed that the construction work of the academic block was not completed even after the lapse of 23 months (till 09/2022) from the date of Administrative Approval due to which the cost of construction had increased. The Under Secretary (Hr. Education) had revised the Administrative Approval amounting to Rs. 415361000/- vide No. EDN-A-Ka(1)-38/2022 dated 14th Oct 2022. Accordingly, an amount of Rs.2623.69 lakh has been released between 2019-20 and 2022-23 for the said work but the construction work has not been completed (till 12/2023) even after the lapse of 38 months from the date of Administrative Approval as the stipulated time period of completion of work was 15 months. As per utilization certificate furnished by HPPWD the following amount has been spent on the construction:

(Amount. In lakh)

Name of Work	A/A & E/S	Amount Deposited to HPPWD	Amount Spent
C/o Admin cum Academic Block at Vallabh Govt. College Mandi	4153.61	2623.69	2890.62

From above, it can be seen that HPPWD has received Rs. 2623.69 lakh and expenditure of Rs. 2890.62 lakh incurred on the construction work.

Thus, delay in execution of the construction work not only resulted into unfruitful expenditure of Rs. 2890.62 lakh but also deprived of intended benefits to the

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Office (2216)						
GIA	3.30	3.30	0	0	0	0
Total	1019.69	1019.69	1216.14	1216.13	1491.02	1530.66

*Figures provided by Auditee.

(C) Scope of audit

The present inspection which includes a general examination and test-check of records of the Principal, Vallabh Government College, Mandi, District Mandi Himachal Pradesh for the period from April 2020 to December 2023 was conducted by an audit party comprising of Sh. Wangchhug, Sr. Audit Officer, Sh. Ajit Singh, Assistant Audit Officer and Sh. Sukh Lal, Sr. Auditor from 05.01.2024 to 08.01.2024.

(D) Audit Criteria

The audit criteria used for benchmarking the audit findings will be as under:

- Government notifications, instructions issued by the GOI/State Government from time to time for implementation of Schemes under Higher Education.
- Departmental Manual/Policies/Rules and regulation;
- Manual/guidelines on Higher Education State Financial Rules;
- Budget/Subsidiary Treasury Rules; and
- Procedures prescribed for monitoring and evaluation of scheme/ programmes.

(E) Sampling procedure

As per order of Headquarter, one month was selected for detailed test-audit per year of pending audit period corresponding to the most recent three financial years for which audit is pending. The audit of the Principal, Vallabh Government College, Mandi, District Mandi Himachal Pradesh was conducted for the period April 2020 to December 2023. four months were selected for detailed check because the expenditure incurred in these months was on higher side as comparison to other months. These months are: -

Month	Expenditure(Rs.)
07/2021	103.15
03/2022	91.99
08/2022	125.30
03/2023	359.62

(F) Sources of criteria adopted to evaluate the selected subject matter

The subject matter evaluated on the basis of financial powers delegated to the department, Budget Manual of HP, orders/notifications issued by the government of Himachal Pradesh from time to time, HP Financial Rules, TA rules, Medical Attendant Rules, guidelines of central sponsored schemes issued by the GOI, etc.

The inspection report has been prepared based on the information supplied and records made available by the audited entity. The Principal Accountant General (Audit), H.P., Shimla disclaims any responsibility for misinformation and non-supply of information/ records by the audited entity. The results of the current audit have been incorporated in the succeeding paragraphs.

reply to Audit Memo No. 3 dated 06.01.2024 the Principal Vallabh Govt. College, Mandi while confirming the facts and figures stated that UC/CC will be collected from the executing agency and same will be intimated to audit. Needful may be done under intimation to audit.

Reference Number: OBS-1172352

Para 3: Non- marking of attendance by teaching staff and unjustified payment of medical reimbursement claim Rs.0.13 lakh

As per provision made in office Manual 2011 which provided that all the officers/officials in H.P. as per provision 8.6.2 of office Manual 3rd edition, April 2011 Gazetted Government servants are not exempted from marking attendance. Himachal Pradesh High Court vide CWP 1160 of 2019 date of decision dated 08.01.2020 directed to Director Higher Education to issue all Colleges, so as to ensure the attendance of all teaching and non-teaching staff in the Biometric Machine. These instructions may be complied within letter and spirit. In compliance to the aforesaid order, respondent No. 2, i.e. Director, Higher Education, Himachal Pradesh, Shimla, has filed his personal affidavit, relevant portion whereof reads as under: "2. That in compliance to the directions dated 27.12.2019 all the Principals of Government Colleges and Sanskrit Colleges were directed vide letter dated 02.01.2020 to comply with the instructions issued earlier by the Directorate vide letter No. EDN-H(8) A(6)- Misc./2016, dated 13.08.2019. 3. That in view of the above directions, the Principal, Vallabh Government College, Mandi, vide letter dated 03.01.2020 has informed that Biometric machine has been installed in the said College and the attendance is being marked by the Principal & non-teaching staff of the College only. Further, intimating that in spite of time to time instructions, the teaching staff is not marking the attendance in Biometric machine." 3. It is rather shocking that teaching staff of the Colleges are not marking their attendance. 4. Accordingly, we direct the entire teaching and nonteaching staff of all the Colleges situate in Himachal Pradesh including Vallabh Government College, Mandi, to mark their attendance through Biometric Machines forthwith, failing which, such teaching and nonteaching staff, who fail to mark his/her presence through Biometric Machines, shall not be paid salary for the day(s), when he/she refuses to mark his/her attendance as aforesaid. In addition, thereto, such of the staff be it teaching or non-teaching shall be liable to be proceeded with departmental inquiry for violating the lawful instructions issued by respondent No. 2. 5. Needless to say that the Biometric Machines, so installed by the respondents shall be upgraded so as to ensure that the same can be connected or is connectable through INTERNET within six months from today. 6. The Secretary (Education) to the Government of Himachal Pradesh, is directed to circulate a copy of this order forthwith to all the Colleges in the State of Himachal Pradesh for compliance.

During test check of records in the office of Principal, Government Degree college Mandi for the year 2020-23, it was noticed that the institute had maintained attendance register of only non-teaching staff. The attendance register of the teaching staff was not maintained by the college and teaching staff had not marked their attendance during the period. The institute had maintained only leave register of teaching staff. Non-marking of attendance by teaching staff was in contravention of the office manual 2011 and disregard of the instructions of the high court *ibid*. Audit further noticed that following medical re-imbursement claims were paid to the teaching staff of the college during the office hours from the different stations but when their records were cross checked from the leave register, no kind of leave was taken as per the records of the concerned teachers due to which audit could not ascertain the genuineness of the sanctioned amount of Rs.12776/- as detailed below: -

Sr. No	Name of the officer	Date of registration of medical prescription	Day and time	Amount claimed	Sanctioned amount
1.	Dr. Ankur Sharma, AP	8.3.2022	Tuesday	3724	3724

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	Dr. Ritu Sharma, AP	14-2-2022 & 15.2.2022	Mon 14.53 Tue 9.22AM	2481	1331
3.	Dr. Ritu Sharma, AP	15.6.2022	Wednesday	1316	1316
4.	Dr. Ankur Sharma, AP	15.6.2022	Wednesday	6405	6405
				Total	12776

In absence of attendance register and non-availability of other records, audit could not verified the facts which needs justification.

Above cases are by way of illustration, similar other cases may also be looked into.

In reply to Audit Memo No. 05 dated 08.01.2024 the Principal Vallabh Govt. College, Mandi while confirming facts and figures stated that no register was maintained during covid-19 for the teaching staff. Non-maintenance of attendance register or non-marking of attendance is contrary of instructions ibid. Needful may be done under intimation to audit.

Reference Number: OBS-1172446

Para 4: Non-deduction of TDS amounting to Rs. 0.80 lakh

As per section 194C of Income Tax Act, 1961, tax at source i.e. 2% from firms and 1% from individual will be deducted from the contractors/firms/supplier while making the payment where the total sum credited or paid during the financial year exceeds Rs. 100000/- or any single sum credited or paid exceeds Rs. 30,000/- and TDS collected by the deductor in a month should be deposited by the 7th of the next month with the Government. Tax deducted or collected at source shall be deposited to the credit of the Central Government by following modes:

- 1) Electronic mode: E-Payment is mandatory for
 - a) All corporate assesses; and
 - b) All assesses (other than company) to whom provisions of section 44AB of the Income Tax Act, 1961 are applicable.

- 2) Physical Mode: By furnishing the Challan 281 in the authorized bank branch

During audit and test check of records in the office Principal, Government Degree College Mandi for the year 2020-23, it was noticed that the State Government vide Secretary(Education) to the government of Himachal Pradesh letter No. EDN-A-KA(I)-05/2020 dated 09/09/2022 has conveyed administrative approval and expenditure sanction of Rs. 9988890/-under UtkrishtMahavidyalya Yojna for the year 2022-23. Scrutiny further revealed that the institute had procured various articles as per the allocated head of accounts after completing the codal formalities, but as per rule TDS has not been deducted from the bills of the firms/suppliers. As such an amount of Rs. 80400/-was due to be deducted from the bills and needs to remit the amount into the TDS account as detailed given in below: -

Sr. No	Bill no./date	Name of firm	Particulars	Amount	TDS due @2%
1	SDC/202223/3778 24.3.2023	Satluj Document Company Shimla	HP laser jet	56478	

dents/staffs. The delay also increased the cost of construction amounting to Rs. 43.85 lakh (4153.61-2709.76) which could be avoided if work was timely completed.

In reply to Audit Memo No. 4 dated 06.01.2024 the Principal, Vallabh Govt. College Mandi while confirming the facts and figures stated that due to lack of budget the work was halted and the matter regarding excess expenditure compare to the amount transferred will be discussed with the HPPWD and the same will be intimated to audit. No reply was given regarding increase in revised estimate for 53% from the original cost. Needful may be done under intimation to audit.

Reference Number: OBS-1171726

Para 2: Non- obtaining of utilization certificate of Rs.25.00 lakh

Director (Higher Education) government of Himachal Pradesh vide letter No. EDN-H(8)A(6)-() dated 20-01-2023 allocated an amount of Rs.9988890/- under UktrishtMahavidyalya Yojna and out of which an amount of Rs.25.00 lakh was allocated for repair and maintenance/renovation up gradation and beautification of college campus to give it world class look as detailed below: -

Component	SOE	Amount
Civil Work:- Need based repair and maintenance /renovation up gradation and beatification of college campus to give it world class look	2202-03-103-12-SOON-D.No-8	1644444
	2202-03-796-14-SOON-D.31	225000
	2202-03-789-11-SOON-D.No-32	630556
	Total	2500000

During test check of records of the Principal, Government Degree College Mandi, it was noticed that the institute has released the funds amounting to Rs.25.00 lakh to the Executive Engineer, HPPWD Mandi during March,2023 as detailed below:-

Sr. No	Bill No/Date	Name of executing agency	Amount released
1.	100387/4.3.2023	Executive Engineer, HPPWD Division No-2 Mandi	1644444
2.	100389/4.3.2023	-----do---	225000
3.	100390/4.3.2023	-----do---	630556
		Total	2500000

As per information provided by the institute, the executing agency had completed the work as per the estimate provided, but utilization certificates of Rs. 25.00 lakh were not submitted to the institute even after the lapse of 10 months from the date of release of funds. In the absence of UCs, audit could not ascertain whether all the works have been completed by the executing agency or not.

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	SDC/202324/1144 21-7-2023	-----do-----	Projector	161556	
3	IL/2022-23/098 30-3-2023	Infralab	Video conferencing camera	76186	
4	IL/2022-23/096 27.3.2023	Infralab	Kiosk 55	168644	
5	EDC/23-24/19853 3.11.2023	HPSEDC Shimla	Desktop	284598	
6	EDC/23-24/19854 3.11.2023	-----do-----	desktop	94866	
7	EDC/23-24/19849 3.11.2023	----do----	Laserjet	26627	
8	IL/2022-23/094	Infralab	Interactive panel	381355	
9	IL/2022-23/093 27.3.2023	----do---	-----do----	387288	
10	IL/2022-23/095 25.3.2023	-----do---	-----do---	105923	
11	IL/2022-23/099 27.3.2023	---do---	-----do-----	84322	
12	SDC/202324/185 2.5.2023	Satluj Document Company	HP Laserjet	75656	
13	FB/GS1536/22-23 15.3.2023	Netweb technologies	SOB030323033A Work station	423516	
14	SDC/202223/3775	Satluj Document Company	Numeric 10KVUPS	181810	
15	T-201/HPSEDC/24-01-2023-00777 24.1.2023	HPSEDC Shimla	Desktop	1511217	
			Total	4020042	80400

Thus, non- deduction of the TDS from the bills of the various suppliers was in - contravention of the rule *ibid* which needs to be justify. Above cases are illustrative not exhaustive, similar other cases may also be reviewed and action may be taken as per rule.

In reply to the Audit Memo No. 06 dated 08.01.2024, the Principal, Vallabh Govt. College, Mandi while confirming the facts and figures stated that due to non-awareness of the rule mentioned in memo the required TDS has not been deducted and in future the TDS will be deducted as per IT Act. Needful may be done under intimation to audit.